

# **Quon v. Arch Wireless**—A Lesson Regarding Employee Monitoring

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#### A History of Wiretapping

- Warrantless wiretapping has a long history.
  - The Church Commission report.
- Initially wiretapping was not held to violate any privacy rights.



#### A History of Wiretapping

- Katz was one of the first cases to recognize a privacy right in wire communications.
- Title III of the Omnibus Crime Control and Safe Streets Act resulted.
- This ultimately became the ECPA.



#### Other Federal Privacy Theories

- The Fourth Amendment.
  - This is not seen as a general privacy protection, but there are specific restrictions, including the warrant requirement that are based upon the Fourth Amendment.
- There are Fourth Amendment implications when the government seeks to obtain evidence of a crime.



# Electronic Communications Privacy Act (18 U.S.C. § 2510 et seq.)

- There are two portions of the ECPA
  - The Wiretap Act; and
  - The Stored Communications Act
- This is a temporal distinction
- There are also certain additional restrictions on public providers.



# Electronic Communications Privacy Act (18 U.S.C. § 2510 et seq.)

- Wiretap Act and Councilman.
  - Prohibits "interception" of "electronic communications".
    - "electronic communication" "any transfer of signs, signals, writing, images, sounds, data, or intelligence of any nature transmitted in whole or in part by a wire, radio, electromagnetic, photo electronic or photooptical system that affects interstate or foreign commerce,"
  - Does not include electronic storage as does the definition of "wire communications" or the storage definition of the Stored Communications Act.



### Electronic Communications Privacy Act 18 U.S.C. § 2510 et seq.

- What is storage?
  - Is it on a hard drive?
  - Is it in memory—RAM?
  - Is it in memory on the wire?
- The lower court opinion in Quon was notable on this issue.



# Electronic Communications Privacy Act (18 U.S.C. § 2510 et seq.)

- Applies mostly for businesses in the employee context.
- Two potential exceptions:
  - protect the provider, another provider, or a user, from fraudulent, unlawful or abusive use of such service; or
  - a person employed or authorized, or whose facilities are used, to forward such communication to its destination



#### **General Employee Concerns**

- Other issues to consider when you are drafting your policy.
  - Does the absence of a policy create a reasonable expectation of privacy?
  - What role does password protection play?
  - What role to physical characteristics of an office play?
  - Is ownership of equipment determinative?



# **Employees and the Attorney-Client Privilege**

Even with a monitoring policy, there can be other concerns about reviewing communications with an employee's attorney, even if done on a work computer, though the cases are mixed.



- The case involves 4 plaintiffs—two members of a SWAT team, a dispatcher and Jeff Quon's wife.
- The role of the policy in the case is important to note.



- Technology at issue was a text message capable pager that was supported by a third-party.
- Both Quon and Trujillo had the same pager.



- What issues were presented in the case:
  - Was Arch an ECS v. a RCS?
  - What protections do employees have in text messaging?
  - What role does an employee monitoring policy play in setting the employee's expectation of privacy?
  - What role does "operational reality" play?
  - What impact do public records laws have?



- ECS v. RCS.
  - This issue was relevant because under 2702 a "subscriber" cannot get content without consent of a recipient.
- Employee policies.
  - A general employee policy was in place, but was not consistently applied in the case.
- Operational reality.
  - Here the Department had varied its announced policy by conduct.
- The role of personal use.
- Public records laws.



- What are the takeaways:
  - Review your policy, particularly if it is "general";
  - Courts will look behind your policy;
  - Ownership is not determinative;
  - Public records laws may not be determinative.



#### What About State Law?

- Quon did not address California law as the issue was waived on appeal.
- In other cases, California's Wiretap law has been applied to certain forms of communications.



#### **State Wiretap Laws**

 Most states have a wiretap law that covers electronic communications as well.



#### State Electronic Monitoring Laws

- Two party consent states present unique issues.
- These states include:
  - California;
  - Connecticut;
  - Delaware;
  - Florida;
  - Illinois;
  - Maryland;
  - Massachusetts;
  - Nevada;
  - New Hampshire;
  - Pennsylvania;
  - Vermont; and
  - Washington.



#### California's Invasion of Privacy Act

- Cal. Penal Code § 631.
  - Prohibits 3 distinct acts:
    - Intentional wiretapping;
    - Willful attempts to learn the contents of a communication in transit; and
    - Attempts to publicize information obtained in either of the above ways.
  - Litigation privilege may apply and provide some immunity.



#### California's Invasion of Privacy Act

- Application of California law to calls originating out of state.
  - Kearney v. Salomon Smith Barney, Inc., 39
    Cal.4<sup>th</sup> 95 (2006).



### State Employee Email Monitoring Laws

- Connecticut
  - Requires notice and posting of notice of the employer's monitoring policies
- Delaware
  - Requires that notice be given every day to the employee
- Certain exceptions apply for investigations
- Civil penalties are available
- Fischer v. Mt. Olive Lutheran Church



# The Computer Fraud and Abuse Act (CFAA)

- Applies in several situations.
  - To a person's use or access of a "protected computer" if done with intent—
    - If it exceeds the scope of authorization; or
    - Is done to further a fraud—which means damage to property via dishonesty, schemes or other artifices.
  - Transmission of code.
  - If there is access and damage.



# The Computer Fraud and Abuse Act (CFAA)

- There are certain prerequisites to a claim:
  - Aggregated damage of over \$5,000;
  - Potential modification or impairment of a medical diagnosis, examination, treatment or care of a person;
  - Physical injury;
  - A threat to public health or safety; or
  - Damage to a government computer that is used for certain purposes.



# The Computer Fraud and Abuse Act (CFAA)

- Common situations.
  - Employers with trade secrets.
  - Hackers.
  - Dissemination of malware or viruses.
- Subpoenas.
  - Theofel v. Farey Jones, 359 F.3d 1066 (2004).



#### **State Computer Crime Laws**

- Most states have these laws and they generally track federal law, though many are broader.
- Most do not require an "interruption in service."



#### California's Computer Crime Law

- Cal. Penal Code § 502.
  - Knowing access to a computer without permission to commit certain acts, including to defraud is a crime.
  - Knowing access to a computer without permission to copy data is also a crime.
  - Improper use of computer services, as well as introducing computer contaminants also violates this law.
  - Many other acts, including improper access to software, are covered as well.



#### California's Computer Crime Law

 Civil remedies exist under California's law, as do criminal penalties.



#### **State Computer Crime Laws**

- Alabama
- Arizona
- Arkansas
- California
- Colorado
- Connecticut
- Delaware
- Florida
- Georgia
- Hawaii
- Idaho
- Illinois
- lowa
- Kansas
- Louisiana

- Maine
- Maryland
- Massachusetts
- Minnesota
- Mississippi
- Missouri
- Nebraska
- Nevada
- New Hampshire
- New Jersey
- New Mexico
- New York
- North Carolina
- North Dakota

- Ohio
- Oklahoma
- Oregon
- Pennsylvania
- Rhode Island
- South Carolina
- Texas
- Vermont
- Virginia
- Washington
- West Virginia
- Wisconsin
- Wyoming



# State Public Utility Restrictions on Telephone Records

- California Public Utilities Code Section 2891
- California Code of Civil Procedure Section 1985.3



# California Common Law and Pretexting

Taus v. Loftus, 40 Cal.4<sup>th</sup> 683 (2007), Information Security and Privacy: A Practical Guide to Federal, State and International Law, § 25:11.

